Year Ended December 31, 2018 with Independent Auditors' Report

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Board of Directors Westglenn Metropolitan District Jefferson County, Colorado

#### Independent Auditors' Report

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Westglenn Metropolitan District (the "District") as of and for the year ended December 31, 2018, and the related notes to the financial statements which collectively comprise the District's basic financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Westglenn Metropolitan District as of December 31, 2018, and the respective changes in financial position and the respective budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's financial statements as a whole. The supplemental information as listed in the table of contents is presented for purposes of legal compliance and additional analysis and is not a required part of the financial statements. The supplemental information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Stratagem PC
Certified Public Accountants

Lakewood, Colorado

May 17, 2019

## Balance Sheet/Statement of Net Position Governmental Funds December 31, 2018 (See Independent Auditors' Report)

	General Debt Service		Totals		
Assets:					
Equity in pooled cash Equity in pooled investments Property taxes receivable	\$	28,977 311,225 257,992	\$ 599,268 630,648	\$	28,977 910,493 888,640
Total assets	\$	598,194	\$ 1,229,916	\$	1,828,110
Liabilities:					
Interest payable Long-term liabilities:	\$	-	\$ -	\$	-
Due within one year Due after one year		-	-		-
Total liabilities			 		
Deferred inflows of resources:  Deferred property tax revenue		257,992	630,648		888,640
Fund balance:					
Restricted for:  Debt service		_	599,268		599,268
Emergency reserve Assigned for:		10,500	-		10,500
Subsequent years' expenditures		23,841	-		23,841
Unassigned		305,861	 		305,861
Total fund balances		340,202	599,268		939,470
Total liabilities, deferred inflows of resources and fund balance	\$	598,194	\$ 1,229,916	\$	1,828,110

(continued) (See Notes to Financial Statements)

## Balance Sheet/Statement of Net Position Governmental Funds (continued) December 31, 2018 (See Independent Auditors' Report)

	Adjustments		Statement of Net Position	
Assets:				
Equity in pooled cash Equity in pooled investments Deferred taxes receivable	\$	- - -	\$	28,977 910,493 888,640
Total assets	\$		\$	1,828,110
Liabilities:				
Interest payable Long-term liabilities:	\$	7,106	\$	7,106
Due within one year Due after one year		435,000 2,398,000		435,000 2,398,000
		2,840,106		2,840,106
Deferred inflows of resources:  Deferred property tax revenue				888,640
Fund balance:				
Restricted for:				
Debt service		(599,268)		-
Emergency reserve		(10,500)		-
Assigned for:				
Operations		(23,841)		-
Unassigned		(305,861)		
Total fund balances		(939,470)		
Net position:				
Restricted for:				
Debt service		599,268		599,268
Emergencies		10,500		10,500
Assigned for:				
Operations		23,841		23,841
Unrestricted		(2,534,245)		(2,534,245)
Total net position	\$	(1,900,636)	\$	(1,900,636)

## Statement of Revenues, Expenditures and Changes in Fund Balances/Statement of Activities - Governmental Funds Year Ended December 31, 2018 (See Independent Auditors' Report)

	General		De	bt Service	Total	
Expenditures:				_		_
Accounting fees	\$	4,900	\$	-	\$	4,900
Administrative fees		42,600		-		42,600
Board of directors' fees		3,032		-		3,032
Bond interest		-		99,938		99,938
Bond principal		-		425,000		425,000
Insurance		5,520		-		5,520
Irrigation repairs		415		-		415
Landscape maintenance		54,119		-		54,119
Legal fees		37,829		-		37,829
Miscellaneous		3,881		-		3,881
Park maintenance		23,978		-		23,978
Site specialties		16,826		-		16,826
Snow removal		813		-		813
Treasurer's fees		-		13,251		13,251
Utilities		1,176		-		1,176
Water and sewer		67,293		_		67,293
Total expenditures		262,382		538,189		800,571
Revenues:						
Property tax		256,472		626,932		883,404
Specific ownership tax		81,406		-		81,406
Investment income		259		-		259
¹Expense reimbursement		1,750				1,750
Total revenues		339,887		626,932		966,819
Excess of revenue over expenditures		77,505		88,743		166,248
Fund balances/net position - beginning of year		262,697		510,525		773,222
Fund balances/net position - end of year	\$	340,202	\$	599,268	\$	939,470

(continued) (See Notes to Financial Statements)

## Statement of Revenues, Expenditures and Changes in Fund Balances/Statement of Activities - Governmental Funds (continued) Year Ended December 31, 2018 (See Independent Auditors' Report)

	Adjustments		Statement of Activities	
Expenditures:				_
Accounting fees	\$	-	\$	4,900
Administrative fees		-		42,600
Board of directors' fees		-		3,032
Bond interest		(1,067)		98,871
Bond principal		(425,000)		-
Insurance		-		5,520
Irrigation repairs		-		415
Landscape maintenance		-		54,119
Legal fees		-		37,829
Miscellaneous		-		3,881
Park maintenance		-		23,978
Site specialties		-		16,826
Snow removal		-		813
Treasurer's fees		-		13,251
Utilities		-		1,176
Water and sewer		-		67,293
Total expenditures		(426,067)		374,504
Revenues:				
Property tax		-		883,404
Specific ownership tax		-		81,406
Investment income		-		259
Expense reimbursement		_		1,750
Total revenues		-		966,819
Excess of revenue over expenditures		426,067		592,315
Fund balances/net position - beginning of year		(3,266,174)		(2,492,951)
Fund balances/net position - end of year	\$	(2,840,107)	\$	(1,900,636)

# Statement of Revenues, Expenditures and Changes in Fund Balance - Actual and Budget General Fund Year Ended December 31, 2018 (See Independent Auditors' Report)

	 Actual	 Budget	F	ariance - avorable nfavorable)
Revenues:				
Property tax Specific ownership taxes Investment income Expense reimbursements	\$ 256,472 81,406 259 1,750	\$ 259,282 66,000 120 1,750	\$	(2,810) 15,406 139
Total revenues	 339,887	327,152		12,735
Expenditures:				
Accounting fees	4,900	4,800		(100)
Administrative fees	42,600	42,600		-
Board of Directors' fees	3,032	3,200		168
Insurance	5,520	7,000		1,480
Irrigation repairs	415	5,000		4,585
Landscape maintenance	54,119	55,500		1,381
Legal fees	37,829	47,000		9,171
Miscellaneous	3,881	6,900		3,019
Park maintenance	23,978	32,200		8,222
Site specialties Snow removal	16,826 813	125,000 12,000		108,174 11,187
Utilities	1,176	1,200		24
Water and sewer	67,293	63,000		(4,293)
	0.,_00			(1,=00)
Total expenditures	 262,382	 405,400		143,018
Excess (deficiency) of				
revenues over expenditures	77,505	(78,248)		155,753
Fund balances - beginning of year	262,697	129,054		133,643
Fund balances - end of year	\$ 340,202	\$ 50,806	\$	289,396

Notes to Financial Statements Year Ended December 31, 2018 (See Independent Auditors' Report)

#### 1. Summary of Significant Accounting Policies

The accounting policies of the Westglenn Metropolitan District (the "District"), located in Westminster, Colorado, conform to the accounting principles generally accepted in the United States of America ("GAAP") as applicable to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant policies consistently applied in the preparation of financial statements.

#### <u>Definition of reporting entity</u>

The District, was organized on June 7, 1985 and is governed pursuant to provisions of the Colorado Special District Act. The District's service area is located in Jefferson County Colorado. The District was established for the purpose of constructing and installing water, sanitation and street improvements, and traffic safety controls. The District deeded these improvements to the City of Westminster for future maintenance and operation. In 1997, the District deeded to the City of Westminster a capital improvements project that was started in 1994 and completed in 1996. The District currently has responsibility for maintaining certain landscaping within the District's boundaries.

The District follows GASB accounting pronouncements which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

As required by GAAP, these financial statements present the activities of the District, which is legally separate and financially independent of other state and local governments. The District has no component units as defined by GASB Statement No. 14, *The Financial Reporting Entity*, and GASB Statement No. 39, *Determining Whether Certain Organizations are Component Units*.

The District is not financially accountable for any other organization, nor is the District a component unit of any other primary governmental entity.

Notes to Financial Statements Year Ended December 31, 2018 (See Independent Auditors' Report)

#### 1. Summary of Significant Accounting Policies (continued)

#### Basis of presentation

The accompanying financial statements are presented per GASB Statement No. 34, Special Purpose Governments.

The government-wide financial statements (i.e. the government funds balance sheet/the statement of net position and the statement of governmental fund revenues, expenditures and changes in fund balances/statement of activities) report information on all of the governmental activities of the District. The statement of activities demonstrates the degree to which expenditures/revenues of the governmental funds are supported by general revenues. For the most part, the effect of interfund activity has been removed from these statements.

The statement of net position reports all financial and capital resources of the District. The difference between (a) assets and deferred outflows of resource and the (b) liabilities and deferred inflows of resources of the District is reported as net position.

The statement of activities demonstrates the degree to which the direct and indirect expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function of segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement focus, basis of accounting and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied.

Government fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current period. The material sources of revenue subject to accrual are property taxes and interest. Expenditures, other than interest on long-term obligations, are recorded when the liability is incurred or the long-term obligation is paid.

Notes to Financial Statements Year Ended December 31, 2018 (See Independent Auditors' Report)

#### 1. Summary of Significant Accounting Policies (continued)

Measurement focus, basis of accounting and financial statement presentation (continued)

The government reports the following major governmental funds:

General Fund - The General Fund is the general operating fund of the District. It is used to account for all financial resources, except those required to be accounted for in other funds.

Debt Service Fund - The Debt Service Fund is used to account for the accumulation of resources for, and the payment of long-term obligation principal, interest and related costs.

#### Budgets and budgetary accounting

In accordance with the Colorado State Budget Law, the District's Board of Directors follows these procedures in establishing the budgetary data reflected in the financial statements:

- On or before October, the Board prepares a proposed operating budget for each fund, based on their respective basis of accounting, for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. Following public notice as required by state law, a public hearing is held on the proposed budget.
- 3. After considering comments received, the budget is formally adopted by resolution.
- 4. On or before December 15, the required mill levy is adopted by resolution. The mill levy is then certified to the county commissioners.
- 5. Before December 31, the expenditures are appropriated for the ensuing year. The appropriation is at the total fund level and lapses at year-end.

Encumbrance accounting, under which commitments related to unperformed contracts for goods and services are recorded to reserve a portion of the current appropriation, is not used by the District.

During 2018, the District's expenditures in the Debt Service Fund exceeded the amount appropriated. This may be a violation of State budget law.

Notes to Financial Statements Year Ended December 31, 2018 (See Independent Auditors' Report)

#### 1. Summary of Significant Accounting Policies (continued)

#### Cash

The District follows the practice of pooling cash of funds to maximize investment earnings. Except when required by trust or other agreements, cash is deposited to an investment account and disbursed from a checking account. Cash in excess of immediate operating requirements is pooled for deposit and investment flexibility. Investment earnings are allocated periodically to the participating funds based upon each fund's average equity balance in the total cash.

#### **Estimates**

The preparation of these financial statements in conformity with GAAP requires the District management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### Deferred outflows/inflows of resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources.

This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District does not have any items that qualify for reporting in this category.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has one item that qualifies for reporting in this category. Deferred property taxes are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### Long-term obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable government activities.

Notes to Financial Statements Year Ended December 31, 2018 (See Independent Auditors' Report)

#### 1. Summary of Significant Accounting Policies (continued)

#### Fund balances

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. Because circumstances differ among governments, not every government or every governmental fund will present all of these components. The following classifications make the nature and extent of the constraints placed on a government's fund balance more transparent:

Non-spendable fund balance: The portion of fund balance that cannot be spent because it is either not in spendable form (such as inventory) or is legally or contractually required to be maintained intact

Restricted fund balance: The portion of fund balance constrained to being used for a specific purpose by external parties (such as grantors or bondholders), constitutional provisions or enabling legislation.

Committed fund balance: The portion of fund balance constrained for specific purposes according to limitations imposed by the District's highest level of decision making authority, the Board of Directors, prior to the end of the fiscal year. The constraint may be removed or changed only through formal action of the Board of Directors.

Assigned fund balance: The portion of fund balance that is constrained by the government's intent to be used for specific purposes, but is neither restricted nor committed. Intent is expressed by the Board of Directors to be used for a specific purpose. Constraints imposed on the use of assigned amounts are more easily removed or modified than those imposed on amounts that are classified as committed.

Unassigned fund balance: The residual portion of fund balance that does not meet any of the above criteria.

If more than one classification of fund balance is available for use when an expenditure is incurred, it is the District's policy to use the most restrictive classification first.

Notes to Financial Statements Year Ended December 31, 2018 (See Independent Auditors' Report)

#### 1. Summary of Significant Accounting Policies (continued)

#### Net position

Net position represents the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. The District reports the following categories of net position:

Restricted net position – Net position is considered restricted if their use is constrained to a particular purpose. Restrictions are imposed by external organizations such as federal or state laws. Restricted net position is reduced by liabilities and deferred inflows of resources related to the restricted assets.

Unrestricted net position – Consists of all other net positions that do not meet the definition of the above component and is available for general use by the District.

#### 2. Revenue Recognition - Property Taxes

Property taxes attach as an enforceable lien on property as of January 1. The County certifies the assessed valuation of the District in August of the preceding year, and the District is obligated to certify the mill levies to the County by December 15 of the preceding year. Taxes are levied on December 22 and due in either one installment on April 30, or two installments on February 28 and June 15. The County bills and collects the District's property taxes. The 2018 general property taxes, which are assessed and collected in 2019, have been accrued as receivables and deferred revenue at December 31, 2018. As taxes are collected during 2019, the accrual and deferral are reduced accordingly.

#### 3. Cash and Investments

Cash and investments as of December 31, 2018 are classified on the accompanying financial statements as follows:

Deposits with financial institutions Deposits collateralized in	\$ 28,977
single institution pools	 910,493
	\$ 939,470

Notes to Financial Statements Year Ended December 31, 2018 (See Independent Auditors' Report)

#### 3. Cash and Investments (continued)

Cash and investments as of December 31, 2018 consist of the following:

Statement of net position: Insured deposits		\$ 28,977
Deposits collateralized in single institution pools	_	910,493
Total cash and investments		\$ 939,470

#### Deposits with financial institutions

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local governments deposit cash in eligible depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds.

The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least equal to the aggregate uninsured deposits.

The State Commissioners for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

At December 31, 2018, the District's cash deposits had a bank balance and carrying balance as follows:

	Carrying Balance	Bank Balance
Insured deposits	\$ 28,977	\$ 33,046

#### Investments

Certain investments are measured at fair value within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The District's investment is a pooled money market savings account and is not required to be categorized within the fair value hierarchy.

Notes to Financial Statements Year Ended December 31, 2018 (See Independent Auditors' Report)

#### 3. Cash and Investments (continued)

#### <u>Investments (continued)</u>

The District has not adopted a formal investment policy; however, the District follows state statutes regarding investments. Colorado statutes specify the types of investments meeting defined rating and risk criteria in which local governments may invest. These investments include obligations of the United States and certain U.S. Government agency entities, certain money market funds, guaranteed investment contracts, and local government investment pools.

None of the District's investments are subject to custodial or concentration of credit risk.

As of December 31, 2018, the District had the following investments:

Investment	Maturity		Fair Value	
Single Institution Pool	Less than 1 Year	\$	910,493	

#### 4. Long Term Obligations

In March 2010, the Board of Directors of the District authorized the issuance of \$6,000,000 General Obligation Refunding and Improvement Bonds, Series 2010, dated March 5, 2010 with an interest rate of 4.5%, payable semiannually, maturing pursuant to a mandatory sinking fund redemption beginning December 1, 2010.

The Bonds may be prepaid on any date with a prepayment fee equal to 3%, 2% and 1% if payment is received prior to March 5, 2011, 2012 or 2013, respectively. Prepayments on or after March 5, 2013 shall be at par.

Notes to Financial Statements Year Ended December 31, 2018 (See Independent Auditors' Report)

#### 4. Long Term Obligations (continued)

The Bonds were issued as the Board of Directors of the District deemed it necessary to establish a construction fund for the acquisition of land and improvements, construction to a park within the District and the redemption of the remaining balance of the \$4,745,000 General Obligation Refunding Bonds, Series 1999, dated August 1, 1999.

In May 2014, the Board of Directors of the District authorized the payment of the remaining bonds through the issuance of a tax-exempt loan bearing interest at 3.01% payable semi-annually over ten years.

The following is an analysis of changes in long-term obligations for the year ended December 31, 2018:

	Beginning			Ending	Current
	Balance	Additions	Payments	Balance	Portion
Tax Exempt Loan	\$ 3,258,000	\$ -	\$ (425,000)	\$ 2,833,000	\$ 435,000

The maturing schedule and the annual requirements to amortize the tax-exempt loan outstanding at December 31, 2018, are as follows:

Year	 Principal		Interest		Interest		Total
2019 2020 2021 2022 2023 2024	\$ 435,000 450,000 465,000 480,000 495,000 508,000	\$	85,273 72,180 58,635 44,638 30,190 15,290	\$	520,273 522,180 523,635 524,638 525,190 523,290		
202 .	\$ 2,833,000	\$	306,206	\$	3,139,206		

Notes to Financial Statements Year Ended December 31, 2018 (See Independent Auditors' Report)

#### 5. Net Position

The District has net positions consisting of three components - restricted, assigned and unrestricted.

Restricted net position includes net positions that are restricted for use either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislations. The District had a restricted net position as of December 31, 2018 for emergency reserve and debt service of \$10,500 and \$599,268, respectively.

Assigned assets include assets that are constrained by the government's intent to be used for specific purposes, but is neither restricted nor committed. Intent is expressed by the Board of Directors to be used for a specific purpose. The District had an assigned net position of \$23,841 as of December 31, 2018.

The District's unrestricted net position as of December 31, 2018 is (\$2,534,245). This deficit amount was a result of the District being responsible for the repayment of the tax exempt loans issued to repay the bond obligation for public improvements which were conveyed to other government entities and which costs were removed from the District's financial records.

#### **6. Related Party Transactions**

The President of the Board is associated with an entity which provides administrative services for the District at a current cost of \$2,150 per month. For the year ended December 31, 2018, the District paid a total of \$25,800 in administrative fees to this entity.

The District is reimbursed by an entity associated with the President of the Board for use of file server services of \$250 per month. For the year ended December 31, 2018, the District was reimbursed \$1,750 by the entity.

#### 7. Risk Management

The District is exposed to various risks of loss related to torts, thefts of, damage to, or destruction of assets; errors or omissions; and natural disasters. The District purchases insurance coverage from the Colorado Special Districts Property and Liability Pool covering all areas in which there is a risk of loss. There have been no reductions in insurance coverage from the prior year. Additionally there have been no claims made on any of the insurance policies maintained by the District in the last three years.

Notes to Financial Statements Year Ended December 31, 2018 (See Independent Auditors' Report)

#### 8. Tax, Spending and Debt Limitations

In November 1992, the voters of Colorado approved Amendment 1, commonly known as the Taxpayer's Bill of Rights (TABOR), which adds a new Section 20 to Article X of the Colorado Constitution. TABOR contains tax, spending, revenue and debt limitations, which apply to the State of Colorado and all local governments.

Enterprises, defined as government-owned businesses authorized to issue revenue bonds and receiving less than 10% of annual revenue in grants from all state and local governments combined, are excluded from the provision of TABOR.

The initial base for local government spending and revenue limits is 1992 Fiscal Year Spending. Future spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

TABOR requires, with certain exceptions, voter approval prior to imposing new taxes, increasing a tax rate, increasing a mill levy above tax policy change directly causing a net tax revenue gain to any local government.

Except for bond refinancing at lower interest rates or adding employees to existing pension plans, TABOR specifically prohibits the creation of multiple-fiscal year debt or other financial obligations without voter approval or without irrevocably pledging present cash reserves for all future payments.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year spending limits will require judicial interpretation.

Notes to Financial Statements Year Ended December 31, 2018 (See Independent Auditors' Report)

## 9. Reconciliation of Government-Wide Financial Statements and Fund Financial Statements

Explanation of differences between the governmental fund balance sheet and the government-wide statement of net position.

The governmental fund balance sheet and the government-wide statement of net position include a reconciling column. Explanation of the adjustments included in the reconciliation column is as follows:

Long-term debt and related accrued interest payable \$2,840,106

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.

The government fund statement of revenues, expenditures and changes in fund balance and the government-wide statement of activities include a reconciling column. Explanations of the adjustments included in the reconciling column are as follows:

Debt principal paid during the current year \$425,000

Net accrued interest expense for the current year \$\frac{\$(1,067)}{}\$

Accompanying Supplemental Information (See Independent Auditors' Report)

Statement of Revenues, Expenditures and Changes in Fund
Balance - Actual and Budget
Debt Service Fund
Year Ended December 31, 2018
(See Independent Auditors' Report)

	Actual		Budget		Variance - Favorable (Unfavorable)	
Revenues:						
Property tax	\$	626,932	\$	633,801	\$	(6,869)
Total revenues		626,932		633,801		(6,869)
Expenditures: Bond interest Bond principal Treasurers fees		99,938 425,000 13,251		99,428 425,000 13,396		(510) - 145
Total expenditures		538,189		537,824		(365)
Excess of revenues over expenditures		88,743		95,977		(7,234)
Fund balances - beginning of year		510,525		515,574		(5,049)
Fund balances - end of year	\$	599,268	\$	611,551	\$	(12,283)